# Michigan Deptartment of Treasury 496 (2-04) Auditing Procedures Report

| ssued under P.A. 2 of   |  | nded.  |   |  |                   | County             |                  |
|---|--|--|---|--|-------------------|--------------------|------------------|
| Local Government Typ  City To   | wnship   | Village Other  | City of Flir                            |  |                   | Genese             | <b>3</b>         |
| Audit Date Opinion Date Date Accountant Report Submitted to State:  12/9/05   |  |  |   |  |                   |                    |                  |
| accordance with   | the Stater   | ments of the Gover   | nmental Accou                           | government and rendered<br>unting Standards Board (<br>unt in Michigan by the Mich | GASB) and the     | Uniform Rep        |                  |
| We affirm that:   |  |  |   |  |                   |                    |                  |
| 1. We have com  | plied with   | the <i>Bulletin for the A</i>  | udits of Local L                        | Inits of Government in Mid   | chigan as revised | l.                 |                  |
| 2. We are certifi   | ed public a  | ccountants registere   | ed to practice in                       | Michigan.  |                   |                    |                  |
| We further affirm t   |  | -  | have been disc                          | closed in the financial state  | ements, including | the notes, or      | in the report of |
| ou must check th  | ie applicab  | le box for each item   | below.                                  |  |                   |                    |                  |
| Yes ✓ No  | 1. Cer   | tain component unit  | s/funds/agencie                         | es of the local unit are exc   | luded from the fi | nancial statem     | ients.           |
| Yes ✓ No  |  | re are accumulated of 1980).   | deficits in one                         | e or more of this unit's un  | reserved fund b   | alances/retain     | ed earnings (P.A |
| ✓ Yes   |  | re are instances of<br>ended).   | non-complian                            | ce with the Uniform Acco   | ounting and Bud   | lgeting Act (P     | .A. 2 of 1968, a |
| Yes ✓ No  | No 4. The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act. |  |   |  |                   |                    |                  |
| Yes ✓ No  |  | The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]). |   |  |                   |                    |                  |
| Yes ✓ No  | 6. The   | local unit has been  | delinquent in d                         | listributing tax revenues th   | at were collected | d for another t    | axing unit.      |
| The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earner  Yes No 7. pension benefits (normal costs) in the current year. If the plan is more than 100% funded and the overfunding credits are more than the normal cost requirement, no contributions are due (paid during the year). |  |  |   |  |                   |                    |                  |
| _Yes ✓ No   | Yes No 8. The local unit uses credit cards and has not adopted an applicable policy as required by P.A. 266 of 1995 (MCL 129.241).   |  |   |  |                   |                    |                  |
| Yes ✓ No  | 9. The   | local unit has not a   | dopted an inves                         | stment policy as required  | by P.A. 196 of 1  | 997 (MCL 129       | .95).            |
| We have enclose   | d the follo  | owing:   | ****                                    |  | Enclosed          | To Be<br>Forwarded | Not<br>Required  |
| The letter of comr  | ments and  | recommendations.   |   |  | ✓                 |                    |                  |
| Reports on individ  | dual federa  | I financial assistanc  | e programs (pro                         | ogram audits).   |                   |                    | <b>✓</b>         |
| Single Audit Repo   | orts (ASLG   | U).  |   |  |                   | ✓                  |                  |
| Certified Public Account  | •  | ame)   | *************************************** |  |                   |                    | W-2000           |
| Street Address 111 East Cour  | t Street.  | Suite 1A   |   | City<br>Flint  |                   | State Zi           | P. 8502          |
| Accountant Signature  | Page   | Yau X  | huy                                     | 1 11111  |                   | Date /2/28         | 1/05             |
|   | THE  | Jens J   |   |  |                   |                    | ,                |

Federal Awards Supplemental Information

> City of Flint Michigan

June 30, 2005

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# Independent Auditors' Report

To the Honorable Mayor and the City Council City of Flint Genesee County, Michigan

We have audited the financial statements of the governmental activities, business type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Flint as of and for the year ended June 30, 2005, which collectively comprise the City of Flint's basic financial statements, and have issued our report thereon dated December 9, 2005. Those basic financial statements are the responsibility of the management of the City of Flint. Our responsibility was to express an opinion on those basic financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Our audit was conducted for the purpose of forming an opinion on the basic financial statements of the City of Flint as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis and is not a required part of the basic financial statements. The information in this schedule has been subjected to the auditing procedures applied in the audit of the basic financial statement and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Plante & Maran PLLC December 9, 2005





Suite 1A 111 E. Court St. Flint, MI 48502 Tel: 810.767.5350 Fax: 810.767.8150 plantemoran.com

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements

Performed in Accordance with Government Audit Standards

To the Honorable Mayor and the City Council City of Flint Genesee County, Michigan

We have audited the financial statements of the governmental activities, business type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Flint as of and for the year ended June 30, 2005, which collectively comprise the City of Flint's basic financial statements, and have issued our report thereon dated December 9, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Internal Control over Financial Reporting

In planning and performing our audit, we considered the City of Flint's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect City of Flint's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying schedule of findings and questioned costs as findings 05-1 through 05-5.

A material weakness is a condition in which the design or operation of one or more of the internal controls components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable conditions related to grants administration and the lack of segregation of duties over the golf course receipts and the death benefits checking account to be material weaknesses (findings 05-3, 05-4, and 05-5).



# Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Flint's financial statements are free of material misstatement, we performed tests on its compliance with certain provisions of laws, regulations, contracts and grants, and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information of the City Council, management, the State of Michigan, cognizant audit agency, and federal awarding agency and pass-through entities, and is not intended for and should not be used by anyone other than these specified parties.

Plante & Moran PUC December 9, 2005



Suite 1A 111 E. Court St. Flint, MI 48502 Tel: 810.767.5350 Fax: 810.767.8150

Independent Auditors' Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in Accordance with OMB Circular A-133

To the Honorable Mayor and the City Council City of Flint Genesee County, Michigan

# Compliance

We have audited the compliance of the City of Flint with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to its major federal programs for the year ended June 30, 2005. The City of Flint's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal programs are the responsibility of the City of Flint's management. Our responsibility is to express an opinion on the City of Flint's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Flint's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City of Flint's compliance with those requirements.

As described in items 05-6 through 05-16 in the accompanying schedule of findings and questioned costs, the City of Flint did not fully comply with the requirements regarding reporting subrecipient monitoring, cash management, equipment management procurement, and special tests and provisions that are applicable to its major programs; Community Development Block Grant, HOME Investment Partnership Program, Urban Parks and Recreation Recovery, Local Law Enforcement Block Grant, Homeland Security and COPS Grants. Compliance with such requirement is necessary, in our opinion, for the City of Flint to comply with the requirements applicable to those programs.

In our opinion, except for the noncompliance described in the preceding paragraph, the City of Flint complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended June 30, 2005.



# **Internal Control over Compliance**

The management of the City of Flint is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City of Flint's internal control over compliance with requirements that could have direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

We noted certain matters involving the internal control over compliance and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over compliance that, in our judgment, could adversely affect City of Flint's ability to administer a major federal program in accordance with applicable requirements of laws, regulations, contracts and grants. Reportable conditions are described in the accompanying schedule of findings and questioned costs as items 05-6 through 05-16.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level risk that noncompliance with applicable requirements of laws, regulations, contracts, and grant that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, none of the reportable conditions described above are considered to be material weaknesses.

This report is intended solely for the information of the Council, management, federal awarding agencies, and pass-through entities, and is not intended for and should not be used by anyone other than these specified parties

Alente & Moran Puc February 21, 2006



# City of Flint Schedule of Findings and Questioned Costs Year Ended June 30, 2005

| Se  | ction I   |                     |                           |         |
|-----|---|---------------------|---------------------------|---------|
| Pa  | rt I  |                     |                           |         |
| 1.  | Did the auditee expend more than \$25,000,000 in federal awards during the fiscal year?   | Yes                 | _X_ No                    |         |
| 2.  | If answer to question 1 was yes, indicate which federal agency provided the predominant amount of direct funding.   |                     |                           |         |
| Pa  | rt II – Financial Statements  |                     |                           |         |
| Ту  | pe of auditor's report issued:  | <u>Unqua</u>        | lified                    |         |
| Go  | ing concern explanatory paragraph included  | Yes                 | X No                      |         |
| Int | ernal control over financial reporting:  Material weakness(es) identified?  Reportable condition(s) identified that are not considered to be material weaknesses?   | X Yes               | No                        |         |
| No  | ncompliance material to financial statements noted?   | Yes                 | ·                         |         |
| Fir | idings related to the financial statements reported in acc  | ordance with Govern | nmental Auditing Standard | s: None |
| Pa  | rt III – Federal Programs   |                     |                           |         |
| Ty  | pe of auditor's report issued on compliance for major programs:   | Qua                 | <u>lified</u>             |         |
| Do  | es the auditor's report include a statement that the auditee's financial statements include departments, agencies, or other organizational units expending greater than \$500,000 in Federal awards that have separate A-133 audits which are not included in this audit? | Yes                 | _X No                     |         |
| Do  | llar threshold used to distinguish<br>between Type A and Type B programs  | \$300,000           |                           |         |
| Au  | ditee qualified as low-risk auditee   | Yes                 | X_ No                     |         |
|     |   |                     |                           |         |

Section I – (continued)

# Section II

Findings relating to the financial statements reported in accordance with Governmental Auditing Standards that are considered to be reportable conditions:

# 05-1 Adoption and Amendment of the Annual Budget

The budget adopted for 2005 did not show the change in fund balance as required by state law. In addition, when budget amendments were presented to council for approval during the year, the new fund balance after the budget amendment was not provided as part of the information supplied to council. State law prohibits City Council from adopting a budget that would result in a fund deficit. By not providing the fund balance impact in the original budget and not showing an on-going amended fund balance amount, council could budget a fund into a deficit. We would recommend that all budgets and budget amendments presented to council provide the impact on fund balance that would result from adoption of the budget resolution and the new fund balance amount once the budget resolution is adopted.

# 05-2 Budget to Actual Reporting

City Council was not provided with periodic budget to actual reports to allow Council to properly monitor the budget. We would recommend the Council receive monthly budget to actual reports.

Section II – (continued)

### 05-3 Grants Administration

During fiscal 2004 a staff person in the Finance Department was given the responsibility to oversee grants. A spreadsheet detailing all known grants and their status as well as pertinent grant information is now maintained in the Finance Department. We suggested a process be developed whereby any City department receiving a grant must meet with the grants person in Finance and provide that person with a copy of the grant agreement and the name of the person who is to be the grant manager. Once the grant is started the grant manager must regularly provide the Finance Department with a copy of the grant reimbursement request accompanied by the general ledger reports from which grant requests are made. All quarterly or annual grant reports and any communication with the granting agency should also be forwarded to the Finance Department grants person. As of June 30, 2005, finance is still not consistently receiving the grant agreements and communication from the departments that finance needs to properly perform grant administration.

# 05-4 Golf Course Cash Receipts

Due to the size of the staff at the golf courses there was a lack of segregation of duties during 2005 and prior years. The supervisor for each course receipts cash, prepares the receipt and deposit forms, and determines the account coding assigned to receipts. The course supervisor has control over both the undeposited cash and the financial records related to those cash receipts prior to the deposit of the receipts with Treasury. Under these circumstances, the possibility of a error being made in the accounting records and not being discovered on a timely basis exists.

We wish to make it absolutely clear that we are not suggesting that the golf supervisor is making errors of any nature. What we are saying is that due to the lack of segregation of duties, there is an inherent limitation in the golf courses' system of internal accounting control, and we are required to disclose this to you. The ideal situation would allow the City to segregate the recordkeeping duties from the cash handling duties. However, this could require that the city hire additional staff to separate these duties.

# 05-5 Checking Account Responsibility

The City provides a cash death benefit to members of two employee unions. Investment and checking accounts are maintained separately for the payment of these benefits. The disbursements are not made out of the pooled cash commercial checking account. During 2005, the custody of the checkbook and blank check stock for this account was moved to a staff member in Finance. This same staff member prepares the bank reconciliation for the checking account and also has the authority to post adjustments to the general ledger. A lack of segregation of duties exists over the control of this account as the staff has control over both the blank check stock and the financial records. While the staff member is not a signer on the account, they do have access to the blank check stock. Such a situation would allow the staff member in charge of the checkbook to write improper checks and disguise the improper disbursements through posting a journal entry to the general ledger. We wish to make it absolutely clear that we are not suggesting that the staff member is making errors of any nature. During the course of our audit, we found the checking account records to be both complete and accurate. What we are saving is that due to the lack of segregation of duties, there is an inherent limitation in your system of internal accounting control which could allow errors to occur and not be detected. We would suggest that the check book and blank check stock be controlled by someone other than the staff member with recordkeeping responsibilities.

| ~       | ~~~ |
|---------|-----|
| Section |     |
|         |     |

Findings and questioned costs related to federal awards:

| Program   | Finding/Noncompliance  | Questioned Costs |  |  |
|---|--|------------------|--|--|
| Finding 05-6  | Finding Type – Reportable Condition  | \$-0-            |  |  |
| Local Law Enforcement<br>Block Grant<br>CFDA 16.592 | Criteria – Grant guidelines require that quarterly financial reports be filed within 45 days of the end of the quarter   |                  |  |  |
| 0.10.1.10.10.2                                      | Condition – Of the 9 reports filed for this program, four were filed within the required time frames   |                  |  |  |
|   | Context – Reports were filed late  |                  |  |  |
|   | Effect – Reports were not timely   |                  |  |  |
|   | Cause - Staffing constraints   |                  |  |  |
|   | Recommendation – We recommend that procedures be implemented to ensure reports are filed timely  |                  |  |  |
|   | Views of responsible officials and planned corrective actions – There were delays in filing some of the reports due to staffing constraints. The City is in the process of addressing these staffing issues so that reports can be filed in a timely manner. |                  |  |  |
| Finding 05-7  | Finding Type – Reportable Condition  | \$-0-            |  |  |
| COPS Grant<br>CFDA 16.710                           | Criteria – Grant guidelines require that quarterly financial reports be filed within 45 days of the end of the quarter.  |                  |  |  |
|   | <b>Condition</b> – Of the four reports filed for this program, one was filed within the required time frames.  |                  |  |  |
|   | Context - Reports were filed late  |                  |  |  |
|   | Effect – Reports were not timely   |                  |  |  |
|   | Cause – Staffing constraints   |                  |  |  |
|   | <b>Recommendation</b> – We recommend that procedures be implemented to ensure reports are filed timely.  |                  |  |  |
|   | Views of responsible officials and planned corrective actions – There were delays in filing some of the reports due to staffing constraints. The City is in the process of addressing these staffing issues so that reports can be filed in a timely manner. |                  |  |  |

# Section III - (continued)

Findings and questioned costs related to federal awards: - (continued)

| <u>Program</u>                   | Finding/Noncompliance                                      |
|----------------------------------|--|
| Finding 05-8                     | Finding Type - Reportable Condition                        |
| Homeland Security<br>CFDA 97.044 | Criteria - Grant guidelines require that semi-annual repor |

ports be filed within six months of the award date.

Questioned Costs \$-0-

Condition – Of the two reports filed for this program, none were filed within the required time frames

Context - Reports were filed late

Effect - Reports were not timely

Cause – Staffing constraints

Recommendation - We recommend that procedures be implemented to ensure reports are filed timely.

Views of responsible officials and planned corrective actions -There were delays in filing some of the reports due to staffing constraints. The City is in the process of addressing these staffing issues so that reports can be filed in a timely manner.

# Section III - (continued)

Findings and questioned costs related to federal awards: - (continued)

Program

# Finding/Noncompliance

Questioned Costs

\$-0-

Finding 05-9 HOME Investment Partnership CFDA 14.239 Finding Type – Reportable Condition

Criteria —Grant guidelines require that when HOME funds are used to support the construction of low income housing, that the recipient must monitor the rental operations to ensure that the HOME supported units are rented to allowable low

income tenants.

Condition – The City obtains and reviews the tenant income certification forms prepared by property managers to ensure that the units are rented to low income individuals. Of the five properties supported with HOME funding, evidence of monitoring the tenant income certifications could be located for only three of the properties.

Context – Evidence of monitoring as required by the grant was not present.

Effect - Could not verify that client is consistently monitoring tenant income certification in accordance with its own policies

Cause - Property owners do not consistently remit required information to the City.

**Recommendation** — We recommend that procedures be implemented to ensure that HOME supported rental units are rented only to allowable low income tenants.

Views of responsible officials and planned corrective actions—
On an annual basis, the City is sending written communication to the owners of rental property to obtain tenant income information on all HOME-assisted rental units. The City will continue to work with any property owner that is not in compliance with City and HOME requirements. Failure to comply with submission of this information will result in the City requesting repayment of the HOME loan.

# Section III - (continued)

Findings and questioned costs related to federal awards: - (continued)

Finding 05-10
HOME Investment
Partnership

CFDA 14.239

Program

# Finding/Noncompliance

Questioned Costs

# Finding Type - Reportable Condition

\$-0-

- Criteria Grant guidelines require that when HOME funds are used to support the construction of low income housing, that the recipient must inspect the rental units to ensure that they are in compliance with property standards.
- Condition The City obtains and reviews on site inspections and reviews information supplied by property management asserting that their buildings are in compliance with property standards. Of the five properties supported with HOME funding, two properties have not supplied documentation of rental inspections as to compliance with property standards.
- Context Evidence of monitoring as required by the grant was not present.
- Effect Could not verify that client is consistently monitoring property standards in accordance with its own policies
- Cause Property owners do not consistently submit inspection records and documents ensuring compliance with property standards.
- **Recommendation** We recommend that procedures be implemented to ensure that HOME supported rental units are inspected annually to ensure compliance with property standards.

# Views of responsible officials and planned corrective actions -

On an annual basis, the City makes written communications to owners of rental property in order to obtain annual property inspections for all HOME-assisted rental units. The City will continue to work with any property owners that are not in compliance with City and HOME requirements. Failure to comply with submission of this information will result in the City requesting repayment of the HOME loan.

# Section III - (continued)

Findings and questioned costs related to federal awards: - (continued)

| Program   | Finding/Noncompliance   | Questioned Costs |
|---|---|------------------|
| Finding 05-11                                       | Finding Type - Reportable Condition   | \$-0-            |
| Homeland Security<br>CFDA 97.004                    | Criteria – Grant guidelines require that the City verify that vendors or contractors with contracts exceeding \$25,000 are  |                  |
| COPS<br>CFDA 16.710                                 | not suspended or debarred from participating in federally funded activities.  |                  |
| Local Law Enforcement                               | Condition – The City has no system in place to determine if<br>vendors\contractors are debarred or suspended  |                  |
| Block Grant<br>CFDA 16.592                          | Context - The City does not test for debarment or suspension  |                  |
| Urban Parks and                                     | Effect – Could not verify that City is not contracting with debarred or suspended vendors   |                  |
| Recreation Recovery<br>Program Grant<br>CFDA 15.919 | Cause - The City has no system in place to verify debarment or suspension of vendors\contractors.   |                  |
|   | <b>Recommendation</b> — We recommend that procedures be implemented to verify that potential vendors and contractors are not debarred or suspended from participating in federally funded programs. |                  |
|   | Views of responsible officials and planned corrective actions –  The City will require the vendor to certify that they are not suspended or debarred from entering into a federal contract          |                  |
|   |   |                  |
|   |   |                  |

# Section III - (continued)

Findings and questioned costs related to federal awards: - (continued)

| Duosana | Time diamental in a constitution of | 0                |
|---------|-------------------------------------|------------------|
| Program | Finding/Noncompliance               | Questioned Costs |
|         |                                     |                  |

Finding 05-12 Homeland Security CFDA 97.004

Finding Type - Reportable Condition

\$-0-

- Criteria Grant guidelines require that the City maintain records of capital equipment purchased with federal grants to ensure that any sale proceeds from disposal of such equipment is returned to the federal program.
- **Condition** The City has no system in place that tracks capital assets purchased with Homeland Security grants.
- **Context** The City did not have a listing of equipment purchases funded through these grants.
- **Effect** The City is not able to identify equipment purchased with grant funds.
- **Cause** The City has no system that documents capital assets purchased with Homeland Security grants.
- **Recommendation** We recommend that procedures be implemented to maintain a list of capital assets purchased with Homeland Security grants.
- Views of responsible officials and planned corrective actions In FY 2006, the City will establish a system of tracking equipment purchased with federal funds with all the necessary details.

# Section III - (continued)

Findings and questioned costs related to federal awards: - (continued)

Program Finding/Noncompliance Questioned Costs

Finding 05-13 HOME Investment Partnership CFDA 14.239 Finding Type - Reportable Condition

\$-0-

14.239

CDBG CFDA 14.218 Criteria – Grant guidelines require that the City monitor HOME and CDBG subrecipients who have received City grant funding.

Condition. The City has a monitoring system and contracts that

Condition – The City has a monitoring system and contracts that require subrecipients to provide audited financial statements in compliance with the Single Audit Act. Of the 6 HOME and CDBG subrecipients tested, five of the subrecipients did not have a current audit report in their file. Of the five subrecipients, the latest audit report on file was September 30, 2003.

Context – The City does not consistently obtain and review subrecipient audit reports as required in the contracts with their subrecipients.

Effect – The City does not consistently receive documentation regarding internal controls and compliance testing performed on HOME and CDBG subrecipients.

Cause – The City does not have a monitoring system to insure that all subrecipient audit reports are received.

**Recommendation** – We recommend that procedures be implemented to verify that subrecipient audit and compliance reports for all subrecipients that receive such reporting are obtained and reviewed by city monitors.

Views of responsible officials and planned corrective actions –
Application procedures and contract procedures require audits to be provided to City, at a minimum, on an annual basis. Major Grants is working to establish a database as an additional mechanism to ensure that audits are obtained when completed by the subrecipient's auditing firm.

# Section III - (continued)

| Section III – (continued)                             |   |                  |
|---|---|------------------|
| Findings and question                                 | ned costs related to federal awards: - (continued)  |                  |
| Program   | Finding/Noncompliance   | Questioned Costs |
| Finding 05-14 HOME Investment Partnership CFDA 14.239 | Finding Type – Reportable Condition  Criteria – Grant guidelines require that the City monitor HOME and CDBG subrecipients of City grant funding and instruct them to return any unspent grant advances back to the City.               | \$125,000        |
| CDBG<br>CFDA 14.2118                                  | Condition – During 2005, two subrecipients under the CDBG and HOME programs ceased operations. One subrecipient has uncompleted projects that may require funding to be returned to HUD by the City.                                    |                  |
|   | Context - Potential amounts are owed back to HUD for subrecipients' uncompleted projects.   |                  |
|   | Effect – The City did not receive documentation regarding<br>internal controls and compliance testing performed on<br>HOME and CDBG subrecipients to know that the entities<br>were in financial distress and had uncompleted projects. |                  |
|   | Cause – The City has no procedure in place to identify and follow<br>up on uncompleted projects as part of the monitoring<br>process.   |                  |
|   | Decommendation We recommend that precedures be  |                  |

**Recommendation** — We recommend that procedures be implemented to allow monitoring of subrecipient projects for uncompleted projects.

Views of responsible officials and planned corrective actions —
The City has retained legal counsel to facilitate the transfer of all assets back to the City of Flint. Once this transfer is complete, Major Grants will assess each project and initiate a plan of action that will ensure projects are completed which will prevent funds to be repaid to HUD.

# Section III - (continued)

| Findings and questioned costs related to federal awards: - (continued) |  |                  |  |  |  |
|--|--|------------------|--|--|--|
| Program  | Finding/Noncompliance  | Questioned Costs |  |  |  |
| Finding 05-15<br>COPS<br>CFDA 16.710                                   | <ul> <li>Finding Type – Reportable Condition</li> <li>Criteria – Grant guidelines require that an Equal Employment Opportunity Plan (EEOP) report be submitted within 120 days of the grant award.</li> <li>Condition – The City could not locate and verify that an EEOP report was filed within the requirement time frame.</li> <li>Context – Report could not be located to verify its filing.</li> <li>Effect – It could not be determined if the EEOP plan was submitted timely.</li> <li>Cause – No procedures were in place to ensure that the EEOP report was submitted.</li> <li>Recommendation – We recommend that procedures be implemented to ensure reports are filed timely.</li> <li>Views of responsible officials and planned corrective actions – The City will revise its procedures to be sure that a copy of the EEOP report for federal grants over \$500,000.00 is submitted on time.</li> </ul> | \$-0-            |  |  |  |

# Section III – (continued)

Findings and questioned costs related to federal awards: - (continued)

| rindings and question            | ed costs related to rederal awards: - (continued)   |                  |
|----------------------------------|---|------------------|
| Program                          | Finding/Noncompliance   | Questioned Costs |
| Finding 05-16                    | Finding Type - Reportable Condition   | \$-0-            |
| Homeland Security<br>CFDA 97.004 | Criteria – Grant guidelines require that federal cash be drawn<br>down when the cash is needed for expenditures under the<br>grant. |                  |
|                                  | Condition – The City drew down Homeland Security funds a month prior to the actual cash disbursement being made.                    |                  |

Context – Cash was drawn down prior to expenditure of funds.

Effect - Cash was drawn down too early.

Cause – Cash was drawn down based on a purchase order rather than an invoice.

Recommendation — We recommend that procedures be implemented to ensure cash is drawn town within a reasonable time frame of being needed to meet expenditures.

# Views of responsible officials and planned corrective actions — Under the Assistance Firefighter Grant program, the City was allowed to draw down grant payments either in advance or on reimbursable basis for immediate cash needs. Grant funds should be requested to meet immediate needs and therefore should be requested as close as possible to the time that funds are actually expended. When the request was made and the money received, delivery was expected within a few weeks as stated in the Request for Funds filed on August 20, 2005. In the future funds will not be drawndown until check is cut to pay for the equipment.

# City of Flint, Michigan Schedule of Expenditures of Federal Awards Year Ended June 30, 2005

| <u>Federal Grantor</u>                                | Federal<br>CFDA<br><u>Number</u> | Federal<br>Assistance I.D.<br><u>Number</u> |
|---|----------------------------------|---|
| Department of Housing and Urban Development           |                                  |   |
| Direct Programs:                                      |                                  |   |
| Community Development Block Grant (Year 25)(3)        | 14.218                           | B-99-MC-26-0018                             |
| Community Development Block Grant (Year 26)(3)        | 14.218                           | B-00-MC-26-0018                             |
| Community Development Block Grant (Year 27)(3)        | 14.218                           | B-01-MC-26-0018                             |
| Community Development Block Grant (Year 28)(3)        | 14.218                           | B-02-MC-26-0018                             |
| Community Development Block Grant (Year 29)(3)        | 14.218                           | B-03-MC-26-0018                             |
| Community Development Block Grant (Year 30)(3)        | 14.218                           | B-04-MC-26-0018                             |
| Emergency Shelter Grant - 2002 (3)                    | 14.231                           | S-02-MC-26-0018                             |
| Emergency Shelter Grant - 2003 (3)                    | 14.231                           | S-03-MC-26-0018                             |
| Emergency Shelter Grant - 2004 (3)                    | 14.231                           | S-04-MC-26-0018                             |
| HOME Investment Partnership Program - 1998(3)         | 14.239                           | M-98-MC-26-0204                             |
| HOME Investment Partnership Program - 2002(3)         | 14.239                           | M-02-MC-26-0204                             |
| HOME Investment Partnership Program - 2003(3)         | 14.239                           | M-04-MC-26-0204                             |
| EDI Economic Development                              | 14.246                           | B-99-ED-26-0019                             |
| HOME Ownership Zone                                   | 14.246                           | H-297-035                                   |
| Total Department of Housing and Urban Development     |                                  |   |
| Department of Interior                                |                                  |   |
| Direct Program:                                       |                                  |   |
| Urban Parks and Recreation Recovery Program Grant     | 15.919                           | 26-CTY-1730-01-01                           |
| Department of Homeland Security                       |                                  |   |
| Direct Program:                                       |                                  |   |
| State Domestic Preparedness Equipment Support Program | 97.004                           | EMW-2004-FG-03282                           |
| State Domestic Preparedness Equipment Support Program | 97.004                           | EMW-2003-FG-7508                            |
| Indirect Program:                                     |                                  |   |
| Passed Through Genesee County                         |                                  |   |
| State Domestic Preparedness Equipment Support Program | 97.004                           | N\A   |
| Total Department of Homeland Security                 |                                  |   |
| Department of Justice                                 |                                  |   |
| Indirect Programs:                                    |                                  |   |
| Passed Through State of Michigan                      |                                  |   |
| Office of Drug Control Policy                         |                                  |   |
| Bryne Memorial -2004 - School Residence Officer       | 16.579                           | 72077-2-03-B                                |
| Bryne Memorial -2005 - School Residence Officer       | 16.579                           | 72077-3-04-B                                |
| Bryne Memorial Crime Prevention                       | 16.579                           | 72110-1-03-B                                |
| •   |                                  |   |
| Passed Through County of Genesee                      | 16 570                           | 70002 4 04 D                                |
| Bryne Memorial 2004 - FANG                            | 16.579                           | 70983-4-04-B                                |
| Bryne Memorial -2005 - FANG                           | 16.579                           | 70983-3-03-B                                |
|   |                                  |   |

|   | Federal<br>Grant<br><u>Amount</u>  | Accrued<br>Expenditures<br>For Year<br>Ended<br>06/30/05(2)  |   |
|---|--|--|---|
| \$                                      | 5,569,000<br>5,574,000<br>5,756,000<br>5,886,000<br>5,274,000<br>5,216,000<br>196,000<br>202,000<br>192,920<br>1,793,000<br>2,153,000<br>1,469,791<br>700,000<br>1,182,308 | \$ 13,380<br>311,697<br>67,635<br>639,462<br>784,646<br>2,504,319<br>4,193<br>47,935<br>116,672<br>49,139<br>193,365<br>26,512<br>147,504<br>3,391 |   |
|   | 41,164,019   | 4,909,850  | _ |
|   | 224,686<br>350,000<br>158,130  | 346,037<br>158,130   |   |
| *************************************** | 85,903   | 64,503   |   |
|   | 594,033  | 568,670  |   |
|   | 98,891<br>61,895   | 15,934<br>47,399   |   |
|   | 33,219   | 15,678   |   |
|   | 33,062<br>33,062   | 7,567<br>23,907  |   |

# City of Flint, Michigan Schedule of Expenditures of Federal Awards Year Ended June 30, 2005

| Federal Grantor  | Federal<br>CFDA<br>Number | Federal<br>Assistance I.D.<br>Number   |
|--|---------------------------|--|
| Department of Justice (continued)                            |                           | ************************************** |
| Passed Through State of Michigan                             |                           |  |
| Department of Community Health                               |                           |  |
| Victims of Crime Act of 1984 (20431-7V02)                    | 16.575                    | 2002-VA-GX-0026                        |
| Victims of Crime Act of 1984 (20431-8V03)                    | 16.575                    | 2003-VA-GX-0026                        |
| Direct Programs:   |                           |  |
| COPS - COPS in Schools                                       | 16.710                    | 2002SHWX0551                           |
| COPS - Technology Grant                                      | 16.710                    | 2003-CK-WX-0132                        |
| Local Law Enforcement Block Grant                            | 16.592                    | 04-LB-BX-1198                          |
| Local Law Enforcement Block Grant                            | 16.592                    | 03-LB-BX-2016                          |
| Weed and Seed  | 16.595                    | 2004-WS-Q4-0084                        |
| Total Department of Justice                                  |                           |  |
| Environmental Protection Agency                              |                           |  |
| Indirect Program:  |                           |  |
| Passed Through State of Michigan                             |                           |  |
| Capitalization Grant for Drinking Water Revolving Fund Loans | 66.468                    | N/A                                    |
| Economic Development Administration                          |                           |  |
| Direct Program:  |                           |  |
| Title IX Revolving Loan Fund - program income(4)             | 11.307                    | N/A                                    |
| Department of Transportation                                 |                           |  |
| Indirect Program:  |                           |  |
| Passed through State of Michigan:                            |                           |  |
| Highway Planning and Construction (TEA-21)                   | 20.205                    | STP-0225 (017)                         |
| Highway Planning and Construction (TEA-21)                   | 20.205                    | STP-0225 (021)                         |
| Highway Planning and Construction (TEA-21)                   | 20.205                    | STP-0325 (035)                         |
| Highway Planning and Construction (TEA-21)                   | 20.601                    | PT-04-71                               |

# **Total Department of Transportation**

# **Total Federal Assistance**

|                  | Accrued       |  |
|------------------|---------------|--|
|                  | Expenditures  |  |
| Federal          | For Year      |  |
| Grant            | Ended         |  |
| <u>Amount</u>    | 06/30/05(2)   |  |
| 100,588          | 33,962        |  |
|                  |               |  |
| 100,588          | 74,589        |  |
| 1,250,000        | 363,990       |  |
| 248,375          | 58,375        |  |
| 151,111          | 14,060        |  |
| 394,579          | 267,961       |  |
| <br>175,000      | 61,327        |  |
| 2,680,370        | 984,749       |  |
| 14,746,711       | 4,932,265     |  |
| 1,500,000        | 33,272        |  |
|                  |               |  |
| 249,563          | 85,771        |  |
| 785,715          | 157,143       |  |
| 219,974          | 42,656        |  |
| <br>5,000        | 5,000         |  |
| <br>1,260,252    | 290,570       |  |
| \$<br>62,170,071 | \$ 11,836,265 |  |
|                  |               |  |

# City of Flint, Michigan Schedule of Expenditures of Federal Awards (continued) Year Ended June 30, 2005

- (1) The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of Flint and is presented on the same basis of accounting as the basic financial statements. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.
- (2) "Expenditures" include all accrual basis federal expenditures that result in the receipt of federal monies associated with the project as well as expenditures of program income, except as noted in (3).
- (3) The Community Development Block Grant Program, Home Investment Partnership Program, and Emergency Shelter Grant expend a majority of their funding through subrecipients subject to the Single Audit Act.
- (4) At June 30, 2005, the City of Flint revolving loan fund has a business loan portfolio of \$620,797 net of estimated uncollectible reserve and cash and investment holdings of \$1,222,451. All current year expenditures were funded via program income. At June 30, 2005, the City of Flint Economic Development Corporation has a business loan portfolio of \$102,010, net of estimated reserve and cash and investment holdings of \$683,361. All current year expenditures were funded via program income.
- (5) Reconciliation of revenues per the financial statements versus the schedule of expenditures of federal awards is as follows:

| Total federal revenue per:                       |              |
|--|--------------|
| The statement of revenues, expenditures, and     |              |
| changes in fund balances - governmental funds    | \$ 6,055,201 |
| The statement of revenues, expenses, and changes |              |
| in fund net assets - proprietary funds           | 815,526      |
| Plus:  |              |
| Drinking water revolving loan funds recorded     |              |
| as liability                                     | 4,932,265    |
| Revolving loan program income expenditures       | 33,273       |
|  | \$11,836,265 |

# City of Flint Prior Year's Unresolved Findings Year Ended June 30, 2004

Findings 04-1 through 04-11 relate to internal controls and are not specific to federal awards therefore they have not been included on this schedule.

# 2004 - Finding No. 04-12

# Condition:

Reports required under the Local Law Enforcement Block grant were not filed timely.

### Recommendation:

File reports timely.

### **Current Status:**

Testing performed during the 2005 Single Audit indicates that reports are not being filed within the required time frames. The comment is repeated in the 2005 Schedule of Findings and Questioned Costs.

# 2004 - Finding No. 04-13

### Condition:

Reports under the COPS grant were not filed timely.

### Recommendation:

File reports timely.

### Current Status:

Testing performed during the 2005 Single Audit indicates that reports are not being filed within the required time frames. This comment is repeated in the 2005 Schedule of Findings and Questioned Costs.

# 2004 - Finding No. 04-14

### Condition:

Reports required by the EDA Revolving Loan Program were not filed.

### Recommendation:

Prepare reports required by the EDA Revolving Loan Program.

### Current Status:

On September 7, 2005, the City provided the EDA with the required semi-annual reports.

# 2004 - Finding No. 04-15

# Condition:

The City was not monitoring apartment complexes subsidized with HOME monies to ensure that units were only rented to eligible low income tenants.

# Recommendation:

Obtain the necessary documentation to monitor the rental units.

### Current Status:

Of the five apartment complexes subsidized with HOME funds, necessary documentation was received from four apartment complexes. The City is working with the owner of the apartment complex that has not provided the information.

# City of Flint Prior Year's Unresolved Findings (continued) Year Ended June 30, 2004

# 2004 - Finding No. 04-16

### Condition:

The City was not monitoring the physical condition of apartment buildings subsidized with HOME funding.

# Recommendation:

Obtain the necessary documentation to inspect the physical condition of the apartment buildings.

# Current Status:

Of the five apartment buildings subsidized with HOME funds, necessary documentation of physical inspections was received from three of the apartments. The City is working with the owners of the two apartments that did not submit inspection documentation.

# 2004 - Finding No. 04-17

# Condition:

The A-133 Compliance Supplement indicates that loan files should be maintained which must contain certain items. Two required items, a copy of the loan application forms and documentation of the inability to obtain conventional financing for the project cold not be located.

### Recommendation:

The City was unable to obtain the documentation.

### Current Status:

The loan initiation and processing was performed by an agent for the City who no longer provides services to the City. The City was unable to obtain the documentation.

# 2004 - Finding No. 04-18

### Condition:

The City did not provide the CFDA number of pass through federal grants to their subrecipients.

# Recommendation:

Change contracts with subrecipients to include the CFDA numbers.

# Current Status:

During review of current contracts this information was provided in the contracts for the July 1, 2004 to June 30, 2005 funding year contracts.